THE ECONOMIC AND BUDGET OUTLOOK: AN UPDATE

A Report to the Senate and House Committees on the Budget

As Required by Public Law 93-344

The Congress of the United States Congressional Budget Office

NOTES

Unless otherwise indicated, all years referred to in Chapter 1 and Appendix A are calendar years and all years in Chapter 2 are fiscal years.

The economic forecast performed for this report was completed too early to include either the advance estimate of second-quarter GDP released by the Bureau of Economic Analysis in late July or the effects of the regular annual revision to the national income and product accounts released by BEA in late August.

Some figures in this report indicate periods of recession using shaded vertical bars. The bars extend from the peak to the trough of the recession.

Unemployment rates throughout the report are calculated on the basis of the civilian labor force.

Numbers in the text and tables of this report may not add to totals because of rounding.

Preface

his volume is one of a series of reports on the state of the economy and the budget that the Congressional Budget Office (CBO) issues each year. It satisfies the requirement of section 202(f) of the Congressional Budget Act of 1974 that CBO submit periodic reports to the Committees on the Budget with respect to fiscal policy. In accordance with CBO's mandate to provide objective and impartial analysis, the report contains no recommendations.

The analysis of the economic outlook presented in Chapter 1 was prepared by the Macroeconomic Analysis Division under the direction of Robert Dennis and John F. Peterson. Angelo Mascaro wrote the chapter. Robert Arnold carried out the economic forecast and projection. Robert Arnold, Laurie Brown, Victoria Farrell, Douglas Hamilton, Kim Kowalewski, Thomas Loo, Joyce Manchester, Frank Russek, Matthew Salomon, John Sturrock, and Christopher Williams provided comments and background analysis. Derek Briggs, Laurie Brown, Blake Mackey, Mark McMullen, and Michael Simpson provided research assistance.

The baseline outlay projections were prepared by the staff of the Budget Analysis Division under the supervision of C.G. Nuckols, Paul N. Van de Water, James Horney, Michael Miller, Charles Seagrave, and Robert Sunshine. The revenue estimates were prepared by the staff of the Tax Analysis Division under the supervision of Rosemary D. Marcuss and Richard A. Kasten. James Horney wrote Chapter 2, with contributions from Eric Toder, Richard A. Kasten, Kathy A. Ruffing, and Jeffrey Holland. Paul N. Van de Water wrote the summary of the report. Appendix A was written by Matthew Salomon.

An early version of the economic forecast underlying this report was discussed at a meeting of CBO's Panel of Economic Advisers. Members of this panel are Michael Boskin, Barry Bosworth, Robert Dederick, Martin Feldstein, Stanley Fischer, Benjamin Friedman, Lyle E. Gramley, Robert Hall, Lawrence Klein, Robert Lawrence, John Makin, Burton Malkiel, Rudolph Penner, William Poole, Paul Samuelson, Charles Schultze, Robert Solow, James Tobin, Murray Weidenbaum, and Janet Yellen. Ralph Bryant, Glenn Hubbard, Michael Mussa, and Martin B. Zimmerman attended as guests. Despite the considerable assistance afforded by these outside advisers, they are not responsible for any errors in the analyses in this document.

Paul L. Houts supervised the editing and production of the report. Major portions were edited by Sherry Snyder and Sherwood Kohn. Christian Spoor provided editorial assistance during production. The authors owe thanks to Dorothy Kornegay, Linda Lewis, and L. Rae Roy, who assisted in the preparation of the report. With the assistance of Martina Wojak-Piotrow, Kathryn Quattrone prepared the report for final publication.

Robert D. Reischauer Director

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Contents

SUMMARY

ONE

THE ECONOMIC OUTLOOK

CBO's Economic Forecast for 1993

Through 1994 1

What Current Trends Indicate 4 Fiscal Policy Reshapes the Outlook 7

Monetary Policy Is Likely to

Remain Cautious 10
Net Exports Will Not Provide Any Stimulus 14

Projections Beyond 1994 16 What Other Forecasts Say 19

TWO

THE BUDGET OUTLOOK

The Deficit Outlook 24

The Omnibus Budget Reconciliation Act

of 1993 28

Changes in the Budget Outlook Since March 33

The Updated Outlook 40

The Federal Sector of the National Income

and Product Accounts 43

APPENDIXES

Evaluating CBO's Record of Economic Forecasts 49

Major Contributors to the Revenue and Spending Projections 61

TABLES		
S-1.	Short-Term Economic Forecasts for 1993 and 1994	x
S-2.	CBO's Medium-Term Economic Projections	xi
S-3.	CBO's Projections of the Federal Deficit and Debt	xiii
S-4.	Changes in CBO's Deficit Projections	xiv
1-1.	The CBO Forecast for 1993 and 1994	2
1-2.	The Fiscal Policy Outlook	9
1-3.	Medium-Term Economic Projections for Calendar Years 1993 Through 1998	17
1-4.	Medium-Term Economic Projections for Fiscal Years 1993 Through 1998	18
1-5.	Comparison of Forecasts for 1993 and 1994	21
1-6.	Comparison of Projections for 1995 Through 1998	22
2-1.	The Deficit Outlook Under Current Policies	25
2-2.	Major Elements of Deficit Reduction Under OBRA-93 from the CBO Winter 1993 Baseline	29
2-3.	Changes in Taxes Under the Omnibus Budget Reconciliation Act of 1993, by Income Group	32
2-4.	Changes in CBO's Deficit Estimates Since March 1993	36
2-5.	Baseline Budget Projections, Assuming Compliance with Discretionary Spending Caps	38
2-6.	CBO Baseline Projections for Mandatory Spending, Excluding Deposit Insurance	41
2-7.	Outlays for Deposit Insurance in the Baseline	42
2-8.	Relationship of the Budget to the Federal Sector of the National Income and Product Accounts	44
2-9.	Projections of Baseline Receipts and Expenditures Measured by the National Income and Product Accounts	45
A-1.	Comparison of CBO, Administration, and <i>Blue Chip</i> Forecasts of the Two-Year Average Growth Rate of Real GNP	

CONTENTS

A-2.	Comparison of CBO, Administration, and <i>Blue Chip</i> Forecasts of the Two-Year Average Inflation Rate in the Consumer Price Index	56
A-3.	Comparison of CBO, Administration, and <i>Blue Chip</i> Forecasts of the Two-Year Average Interest Rate on Three-Month Treasury Bills	57
A-4.	Comparison of CBO, Administration, and <i>Blue Chip</i> Forecasts of the Two-Year Average Interest Rate on Three-Month Treasury Bills Adjusted for Inflation	58
A-5.	Comparison of CBO and Administration Forecasts of the Four-Year Average Growth Rate of Real GNP	59
FIGURES		
1-1.	The Economic Forecast and Projection	3
1-2.	Change in Employment	5
1-3.	Permanent and Temporary Job Losses	6
1-4.	Consumer Installment Debt	8
1-5.	Effect of OBRA-93 on the Standardized- Employment Deficit	10
1-6.	Inflation Indicators and Inflation	12
1-7.	Spread Between Long- and Short-Term Interest Rates	14
1-8.	The Exchange Rate	16
1-9.	Closing the Gap: GDP Versus Potential GDP	16
BOXES		
1-1.	Monetary Aggregates Shelved as Policy Gauges	13
1-2.	Is There a New Trend in the Growth of Productivity?	20
2-1.	The Ten-Year Budget Outlook	26
2-2.	The Debt Ceiling	30
2-3.	Alternative Baseline Concepts	34